

EUROPEAN COMMISSION DIRECTORATE-GENERAL ENVIRONMENT Directorate G - Sustainable Development and Integration ENV.G.4 - Sustainable Production & Consumption

### DIRECTIVE 2002/95/EC<sup>1</sup>ON THE RESTRICTION OF THE USE OF CERTAIN HAZARDOUS SUBSTANCES IN ELECTRICAL AND ELECTRONIC EQUIPMENT (ROHS).

#### CHECK LIST FOR REQUESTS FOR ADDITIONAL EXEMPTIONS

Industry has sent to the Commission's services a number of requests for exemptions from the requirements of the RoHS Directive that are additional to those currently covered by the study and the stakeholder consultation. In most cases these are not substantiated by scientific and technical evidence. The proposed check-list will enable the Technical Adaptation Committee (TAC) to carry out a first screening of the requests received. Proposals that successfully pass the screening process will then be considered for a possible exemption.

Article 4(1) of Directive 2002/95/EC on the restriction of the use of certain hazardous substances in electrical and electronic equipment provides 'that from 1 July 2006, new electrical and electronic equipment put on the market does not contain lead, mercury, cadmium, hexavalent chromium, PBB or PBDE.' The Annex to the Directive lists a limited number of applications of lead, mercury, cadmium and hexavalent chromium, which are exempted from the requirements of Article 4(1).

Adaptation to scientific and technical progress is provided for under Article 5 of the Directive. Pursuant to Article 5(1): "Any amendments which are necessary in order to adapt the Annex to scientific and technical progress for the following purposes shall be adopted in accordance with the procedure referred to in Article 7(2):"

Article 5(1)(b) allows the exempting of materials and components of electrical and electronic equipment from Article 4(1) if their elimination or substitution via design changes or materials and components which do not require any of the materials or substances referred to therein is technically or scientifically impracticable, or where the negative environmental, health and/or consumer safety impacts caused by substitution are likely to outweigh the environmental, health and/or consumer safety benefits thereof. <u>These terms of reference mean that the TAC cannot consider exemptions for any other reason, for example a justification based on increased costs.</u>

In order to allow the TAC to consider submissions for additional exemptions, the information in Table I should be provided as a minimum requirement. The request for submissions must fulfil the criteria of Article 5(1)(b). The information provided should be supported, as far as possible, with relevant technical and scientific evidence.

<sup>&</sup>lt;sup>1</sup>OJ L 37, 13.2.2003, p. 19

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## TABLE I – CHECK LIST

# PROPOSALS FOR FURTHER EXEMPTIONS FROM THE REQUIREMENTS OF ARTICLE 4(1) OF DIRECTIVE 2002/95/EC FOR SPECIFIC APPLICATIONS OF LEAD, MERCURY, CADMIUM, HEXAVALENT CHROMIUM.

# Submitted by: Test and Measurement Coalition

The Test & Measurement Coalition includes six leading companies producing Category 9 type products: Agilent Technologies, Anritsu, Fluke Corporation, Keithley Instruments, National Instruments, and Tektronix.

Criteria	Information: Please provide supporting technical and scientific evidence
<ol> <li>Please indicate the specific application for which the exemption is requested and indicate a precise and clear wording for the new exemption.</li> <li>Please describe the material/component of the electrical and electronic equipment that</li> </ol>	Lead in solders consisting of more than two elements for the connection between the pins and the package of microprocessors with a lead content of more than 80% and less than 85% by weight used in monitoring and control instruments (Category 9).
contains the hazardous substance. Please indicate the functionality of the substance in the material of the equipment.	Lead-solder consisting of 82% of lead, 10% of tin and 8% of antimony is used in a microprocessor application with a high number of pins.
Provide a detailed description of the application which explains why the restricted substance is currently required or used.	This solder is specifically used to connect the pins to the package carrier providing both electrical connectivity and mechanical stability. The pins serve as interconnect between the microprocessor and the motherboard through a socket.
Please indicate the quantity of the hazardous substance present in the whole equipment (Kg).	Test & Measurement Coalition members are down-stream users of microprocessors, as well as developers of custom devices based on microprocessor-like applications. Such devices are not limited to specific applications.
	These Category 9 products are extremely complex and sophisticated equipment which require the use of microprocessors able to provide more functionality. For these reasons, microprocessors used in Category 9 equipment have large packages with substantial number of pins.
2. Please explain why the elimination or substitution of the hazardous substance via design changes of materials and components is currently technically or scientifically impracticable.	The use of lead is critical for Category 9 products to guarantee high and long term reliability.
	The key impact is socio-economic and the ability of Category 9 producers to redesign both custom components and products within the required timeframe given the well understood product lifecycles for these products.
<b>3.</b> Please indicate if the negative environmental, health and/or consumer safety impacts caused by substitution are likely to outweigh the environmental, health and/or consumer safety benefits. If existing, please refer to relevant studies	The environmental impacts of any substitutes can only be established once a technical substitute has been proven. This is particularly relevant to custom components developed for Measurement and Control applications.

Criteria	Information: Please provide supporting technical and scientific evidence
on negative impacts caused by substitution.	
<ul> <li>4. Please indicate if feasible substitutes currently exist in an industrial and/or commercial (please provide reference for the substitutes).</li> <li>If substitutes exist on the market, please indicate why they are not used. Please indicate in which applications they are used.</li> <li>Please indicate what efforts are being made by your company to develop alternative techniques.</li> <li>Please indicate if the alternative techniques will be available by 1 July 2006 or at a later stage. If not by that date, please indicate when you expect an alternative to be available?</li> </ul>	There is a significant body of evidence provided by stakeholders in the consultation held by Oeko Institute in 2008, illustrating the continued rationale for this exemption from a long-term reliability and process yield (scrap avoidance) perspective. This is contrasted by Intel's position that they have overcome the need for this exemption with their processor architecture and construction. It is noted that "AMD, EICTA et al say that AMD's and Intel's PGA microprocessors are different in architecture, and that Intel's PGA microprocessors therefore cannot replace the high pin count AMD PGA microprocessors." Custom ICs developed for use in Category 9 products also rely on this exemption. Such devices are frequently leveraged across multiple products. It should be noted that suppliers other than AMD and Intel have declared components integrated into Category 9 products as RoHS compliant utilizing Exemption 14. One example is Freescale Semiconductors. In all cases, it is not possible to perform a "simple" component exchange, as any revision would require a whole circuit and layout redesign due to differing architecture as noted above as well as significant software/firmware revision. This would trigger significant product requalification activities. We therefore request that the exemption applies until 2021 for all Monitoring and Control products (aligned with typical product lifecycles and the first review of Exemptions for Category 9.)
<b>5.</b> Please provide any other relevant information that would support your application for an additional exemption.	If the exemption is not granted for Category 9 Monitoring and Control the additional time needed for adaptation and redesign of the sector's portfolios would be considerable. This change of direction due to unavailability of this substance exemption would cause massive withdrawal of products from the EU market. This would have very serious consequences, not only for Category 9 producers, but also on client industries which are of key importance for the EU economy and competitiveness such as communication, defense, research & development, aerospace, electronic manufacture, etc. The effort and costs required to recollect part data, review and redesign products is disproportionate compared to gains that can be obtained in other areas.

Criteria	Information: Please provide supporting technical and scientific evidence
	Specificity of Category 9 Sector
	Professional Test & Measurement products include a wide range of sophisticated electronic instruments including electronic counters, signal generators, logic analyzers, oscilloscopes, network analyzers, spectrum analyzers, power meters, multi-meters, signal analyzers, chemical and biological analyzers, and communications test equipment. The instruments are used by laboratories (for research and compliance evaluation), universities (for technical training and education), manufacturers (for product development and manufacturing of their products), and governmental agencies for conformance verification. They are essential to the good functioning of electronic communications networks, heavy industrial processes such as steel manufacturing, the testing of vehicles for compliance with emissions standards, and the monitoring of complex systems of all types.
	Due to the specialized nature of the Test & Measurement subset of Category 9 products they contain a relatively high ratio of custom designed components compared to off-the- shelf components. Customers require that Test & Measurement products have greater bandwidth, speed, accuracy, and measurement precision than the products they themselves are producing.
	Most of these Category 9 products serve industrial monitoring applications and are produced in vastly smaller quantities compared to categories already in scope of RoHS. The entirety of Category 9 product volumes in total is representative of less than 0.25% of e-waste, of which industrial Test & Measurement is a subset. Test & Measurement instruments are designed for high reliability and are considered company capital assets – not personal use products. Customers expect to use these instruments for a minimum of ten years and for manufacturers to provide upgrades to expand instrument functionality on the basis of both number and type of measurements as well as additional analytical functionality during product life.
	The ERA study did not consider this exemption in detail since it was foreseen to be available for medical or monitoring and control products.
	No detailed impact assessment has been undertaken for Category 9 products as our sector has been out of scope prior to July 2011. Availability of the original set of RoHS Exemptions had been assumed as intimated from relevant parties including the EU Commission during the development of the RoHS Recast.
	Consequently, the long-term reliability of all alternatives has not been fully evaluated for our applications. Our products have long life time of 10 years on average; therefore substitutes should be tested not only for meeting reliability requirements

Criteria	Information: Please provide supporting technical and scientific evidence
	but also for long term performance, going substantially beyond the one of consumer goods applications.
	Any forced change would require significant data collection from the supply chain, product review, redesign and requalification. This effort and cost would be disproportionate to the benefits of short-term substitution for the limited application of these parts in the monitoring and control sector.
	References:
	Oeko Institute report "Adaptation to scientific and technical progress under Directive 2002/95/EC, 19 February 2009."

### Additional guidelines

To support your application, it may be useful to provide, in addition, an assessment of your application from an independent expert. These should be accompanied by information that will allow the Commission and TAC to be satisfied that the consultant is independent and is qualified to assess the application.

Explain the reasons why potential alternative materials, designs or processes are unsuitable with quantitative data wherever possible. If possible, provide photographs or diagrams to illustrate claims. Sources of information should be referenced where possible.